

19. Establishment of a Coastal Hazards Working Group

Reference / Te Tohutoro: 20/635309

Jane Morgan, Principal Programme Advisor, Planning & Strategic

Report of / Te Pou Transport, jane.morgan@ccc.govt.nz

Matua: Maiki Andersen, Senior Policy Planner, Planning & Strategic

Transport, maiki.andersen@ccc.govt.nz

General Manager / Brendan Anstiss, GM Strategy & Transformation,

Pouwhakarae: brendan.anstiss@ccc.govt.nz

1. Executive Summary / Te Whakarāpopoto Matua

- 1.1 The purpose of this report is to seek approval for the establishment of a new working group to support the Urban Development and Transport Committee with the delivery of two upcoming projects:
 - 1.1.1 Coastal Hazards Adaptation Planning Programme.
 - 1.1.2 Proposed Plan Change New Zealand Coastal Policy Statement Alignment (Hazards).
- 1.2 This report has been written in response to a request from Councillors in a workshop on the two programmes, held on 6 March 2020, to bring a recommendation for a working group to be established.
- 1.3 This report was on the council agenda for the 21 May 2020 but was deferred to this current date for a Council decision.
- 1.4 The decision in this report is of low significance in relation to the Christchurch City Council's Significance and Engagement Policy, but necessary for continual operation of the programmes. The level of significance was determined by the nature of this decision as an internal, operational decision that can be easily reversed if no longer needed.

2. Officer Recommendations / Ngā Tūtohu

That the Council:

- 1. Agree to establish a Coastal Hazards Working Group which will report to the Urban Development and Transport Committee and appoints the following membership:
 - a. Chair Councillor Davidson
 - b. Deputy Chair Councillor Templeton
 - c. Members Deputy Mayor Turner and Councillors Coker, Cotter, Daniels, Johanson, and Mauger.
- 2. Agree that the Chair of the Coastal Hazards Working Group invite Te Rūnanga o Ngāi Tahu to appoint a permanent member to the Working Group.
- 3. Note that the Working Group will be governed by the Terms of Reference in Attachment A.



3. Reason for Report Recommendations / Ngā Take mō te Whakatau

3.1 To allow the Coastal Hazards Working Group to be established in accordance with the proposed Terms of Reference in Attachment A and be available for briefing in advance of upcoming decisions on the respective programmes of work.

4. Alternative Options Considered / Etahi atu Kowhiringa

- 4.1 The alternative option to this decision would be to rely on existing forums, including Council workshops and/or briefings to Committees, on both work programmes in relation to key programme updates and in advance of decisions.
- 4.2 Due to the complexity of the issues which will be addressed through both work programmes, the ongoing nature of the work and the number of upcoming decisions this year, it would be more efficient, reliable and effective to set up a formal process with a dedicated group of Councillors for this work.

5. Detail / Te Whakamahuki

- 5.1 Staff are currently in the process of initiating two programmes of work relating to coastal hazards:
 - 5.1.1 The **Coastal Hazards Adaptation Planning Programme** is an ongoing and longer term programme which seeks to address existing risks and exposure from coastal hazards over the next 100 years through a structured community engagement process.
 - 5.1.2 The proposed Plan Change New Zealand Coastal Policy Statement Alignment (hazards) is required to give effect to national direction for coastal hazards and provides the framework for new risks and exposure to be managed in advance of adaptation planning.
- 5.2 Both work programmes are in the early stages of scoping and development and no key decisions have been made.
- 5.3 It is intended that a city-wide conversation is held to engage and partner with communities to seek input, test and understand the communities appetite for risk, and build resilience as we plan and adapt to climate change.
- 5.4 In addition, tailored engagement strategies will be developed for the two programmes of work to ensure that low lying inland and coastal communities have opportunities to engage and provide feedback.
- 5.5 Council has delegated authority to the Urban Development and Transport Committee:
 - 5.5.1 to oversee and make decisions on implementing the Coastal Hazards Adaptation Planning Programme.
 - 5.5.2 to make decisions regarding the District Plan which includes the Proposed Plan Change New Zealand Coastal Policy Statement Alignment (Hazards).
- 5.6 Due to the complexity of the issues which will be addressed through both work programmes, the ongoing nature of the work, and dependencies of both projects, Councillors have requested a working group is established to support delivery of this work.
- 5.7 The role of the proposed working group is to provide advice and feedback to staff in advance of decisions relating to process, engagement strategies and general approach, to increase awareness and understanding of issues relating to these programmes, and to oversee the development and implementation of these programmes.



- 5.8 The decision is most relevant to the Banks Peninsula, Heathcote, Linwood, Burwood, Coastal and Innes wards which are those areas with communities potentially at risk from coastal hazards in the next 100 years.
- 5.9 To reflect the priority of these matters for coastal and low lying inland communities, the proposed membership of the working group includes Councillors from the wards listed in paragraph 5.8.
- 5.10 It is proposed that Te Rūnanga o Ngāi Tahu be invited to appoint a permanent member to the Working Group in recognition of their role as Treaty partner and mana whenua.

6. Policy Framework Implications / Ngā Hīraunga ā- Kaupapa here

Strategic Alignment /Te Rautaki Tīaroaro

- 6.1 The proposed working group will be supporting key work programmes which align with the following Council strategic priorities:
 - 6.1.1 Meeting the challenge of climate change through every means available; and
 - 6.1.2 Enabling active and connected communities to own their future
- 6.2 This report supports the Council's Long Term Plan (2018 2028), particularly:
 - 6.2.1 Activity: Strategic Planning and Policy
 - Level of Service: 17.0.1.7 Advice to Council on high priority policy and planning issues that affect the City. Advice is aligned with and delivers on the governance expectations as evidenced through the Council Strategic Framework.

Policy Consistency / Te Whai Kaupapa here

6.3 The decision is consistent with Council's Plans and Policies.

Impact on Mana Whenua / Ngā Whai Take Mana Whenua

6.4 The impact of coastal hazards upon Te Rūnanga o Ngāi Tahu and Papatipu Rūnanga are significant given the various Rūnanga locations and the intrinsic values that Māori hold with whenua, wai and the environment. The proposed inclusion of a Te Rūnanga Representative on the Coastal Hazards Working Group alongside peer councillors acknowledges the importance of our relationship with this strategic partner in an area of mutual interest.

Climate Change Impact Considerations / Ngā Whai Whakaaro mā te Āhuarangi

6.5 The proposed working group will be supporting key work programmes which seek to respond to the current and ongoing effects of climate change in relation to coastal hazards.

Accessibility Considerations / Ngā Whai Whakaaro mā te Hunga Hauā

6.6 This decision does not have a significant impact on accessibility.

7. Resource Implications / Ngā Hīraunga Rauemi

Capex/Opex / Ngā Utu Whakahaere

- 7.1 Cost to Implement Limited.
- 7.2 Maintenance/Ongoing costs There are operational costs associated with the two programmes, which will comprise staff time and the use of consultants in an advisory and technical role. This includes staff time preparing for and presenting at meetings of the Working Group, and Councillors time to prepare for and attend working group meetings.
- 7.3 Funding Source Existing operation budgets.



8. Legal Implications / Ngā Hīraunga ā-Ture

Statutory power to undertake proposals in the report / Te Manatū Whakahaere Kaupapa

8.1 Council has statutory power under Clause 30 of Schedule 7 in the Local Government Act 2002 to appoint committees, sub-committees and other subordinate decision-making bodies as it considers appropriate.

Other Legal Implications / Ētahi atu Hīraunga-ā-Ture

- 8.1 There is no legal context, issue or implication relevant to this decision.
- 8.2 This report has been reviewed and approved by the Legal Services Unit.

9. Risk Management Implications / Ngā Hīraunga Tūraru

9.1 No key decisions have been made on either work programme. Reports will come to the respective Committee for any decisions. Engagement with communities is yet to begin, but is intended to be proactive and comprehensive.

Attachments / Ngā Tāpirihanga

N	lo.	Title	Page
Α	<u>√</u>	Coastal Hazards Adaptation Working Group - Proposed Terms of Reference	195

In addition to the attached documents, the following background information is available:

Document Name	Location / File Link
Not applicable	Not applicable

Confirmation of Statutory Compliance / Te Whakatūturutanga ā-Ture

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002).

- (a) This report contains:
 - (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
 - (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.
- (b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

Signatories / Ngā Kaiwaitohu

Authors	Jane Morgan - Principal Programme Advisor
	Mel Rountree - Principal Advisor Planning
	Maiki Andersen - Senior Policy Planner
	Ruby Clark - Programme Coordinator - Coastal Hazards
Approved By	Brendan Anstiss - General Manager Strategy and Transformation



Coastal Hazards Working Group - Terms of Reference

Chair ¹	Councillor Davidson
Deputy Chair	Councillor Templeton
Membership	Councillor Cotter
	Councillor Johanson
	Councillor Daniels
	Councillor Mauger
	Councillor Turner
	Councillor Coker
	Te Rūnanga o Ngāi Tahu representative to be appointed
Programmes of	Coastal Hazards Adaptation Planning programme
Work	Proposed plan change - New Zealand Coastal Policy Statement (NZCPS)
	Alignment (Hazards)
Meeting Cycle	Meetings will be held as required – following a period of initial briefings
	these are likely to be every 4 to 6 weeks
Reports To	Urban Development and Transport Committee
Focus	Task based

Background/Context:

Council has delegated authority to the Urban Development and Transport Committee:

- to oversee and make decisions on implementing the Coastal Hazards Adaptation Planning programme.
- to make decisions regarding the District Plan which includes the Proposed Plan Change – New Zealand Coastal Policy Statement Alignment (Hazards).

The proposed Plan Change - NZCPS Alignment (Hazards) is required to give effect to national direction for coastal hazards and provides the framework for new risks and exposure to be managed in advance of adaptation planning.

The Coastal Hazards Adaptation Planning programme is a longer term programme, which seeks to address existing risks and exposure from coastal hazards over the next 100 years through a structured community engagement process.

Both projects are in the early stages of scoping and development and no key decisions have been made.

Purpose and Responsibilities:

The Coastal Hazards Working Group will work with staff and any external parties² invited to attend the working group, to support the delivery of both the Proposed Plan Change – NZCPS Alignment and Coastal Hazards Adaptation Planning programme.

Specific responsibilities will include providing advice and feedback to staff in advance of decisions, raising awareness and overseeing the development and implementation of these programmes of work. Given the disparate nature of these two work programmes, the

1

 $^{^1 \ \}text{The Chair and Deputy Chair may, at their discretion, alternate roles for different components of the meetings.} \\$

 $^{^{2}}$ As defined overleaf.



responsibilities of the Coastal Hazards Working Group have been separated out as detailed in the section below.

Proposed Plan Changes - NZCPS alignment responsibilities

 Provide governance oversight and advice on the scope and engagement approach in advance of public engagement and any key decisions on the Proposed Plan Change – NZCPS Alignment (hazards) and any future plan changes required to implement community adaptation plans.

Coastal Hazards Adaptation Planning programme responsibilities

- Considering issues and providing strategic direction and advice as required throughout the development and implementation of the programme.
- Developing a sound understanding of the key aspects of the programme including the engagement approach to inform decision-making.
- Reporting back to the Urban Development and Transport Committee on any recommended further actions for Council Officers or proposed initiatives.

Involvement of External Parties

External parties comprised of Greater Christchurch Partnership partners³ may be co-opted for a period or a specific task, based on project needs.

Delegations

There are no delegations provided to this group.

Status

The Coastal Hazards Working Group does not have the status of a Committee, and the Council's Standing Orders accordingly do not apply to its meetings.

2

³ The Greater Christchurch Partnership comprises of: Christchurch City Council, Environment Canterbury, Selwyn District Council, Waimakariri District Council, Te Rūnanga o Ngāi Tahu, New Zealand Transport Agency, Canterbury District Health Board, Greater Christchurch Group – the Department of Prime Minister and Cabinet and Regenerate Christchurch.